# INTEGRATING CONSERVATION AND RESTORATION INTO HIGHWAY PLANNING

# 2012 WVDOT/MPO/FHWA Transportation Planning and Programming Conference

Donna Buscemi
Environmental Planning Team Leader
Maryland State Highway Administration

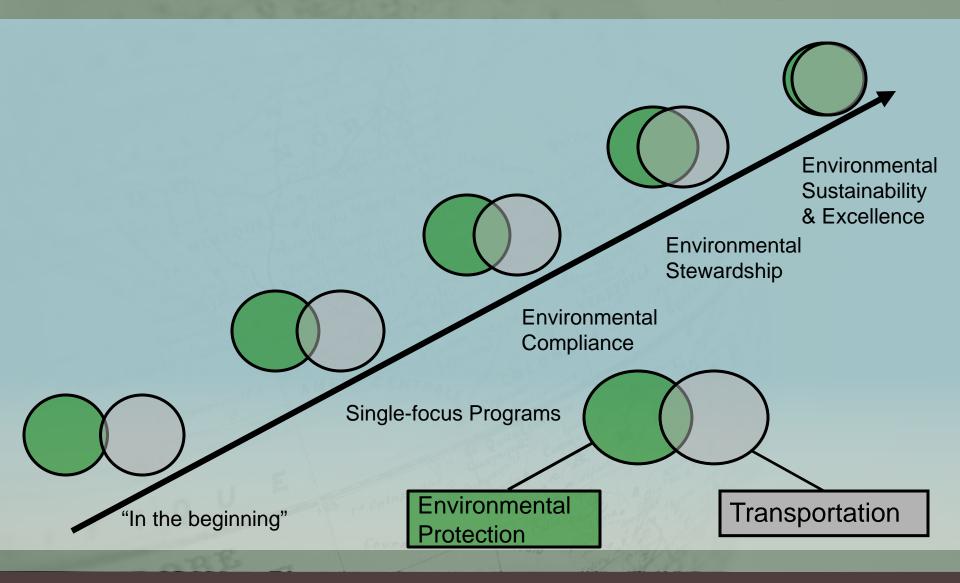
Ted Weber
Strategic Conservation Science Manager
The Conservation Fund

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### PRESENTATION OUTLINE

- I. Why Integrate Transportation and Conservation Planning? (Donna Buscemi)
- II. Introduction to Maryland's US 301 Case Study (Donna Buscemi)
- III. Green Infrastructure Concepts (Ted Weber)
- IV. US 301 Planning and Implementation (Ted Weber)
- V. Summary (Ted Weber)

# GOALS & MISSIONS OF ENVIRONMENTAL PROTECTION AND TRANSPORTATION ARE MERGING!

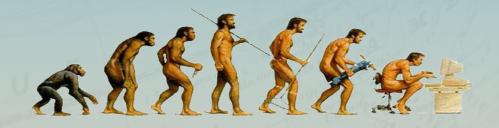


# TRANSPORTATION PROJECT DEVELOPMENT IS EVOLVING

### **Key Milestones:**

- 1970 NEPA signed into law
- 1970's MPOs for populations > 50,000
- CAA 1972
- ESA 1973
- 1966 Section 4(f) USDOT
- CWA1972, 1977
- CAAA 1990

- 2002 Executive Order 13274
- 2005 SAFETEA-LU
- 2005 Green Highways Partnership
- 2006 ECO-LOGICAL
- 2006 FHWA Planning and Environment Linkages
- 2008 CWA 404 Compensatory Mitigation Rule
- 2010 Chesapeake Bay TMDL



### PROJECT DEVELOPMENT COMPARISON

#### **THEN**

Focused on transportation needs

- Scoped projects without 1<sup>st</sup> understanding community and natural environmental resource context
- Environmental compliance in Isolation (permit-based)
- Stakeholder involvement was reactionary

#### **NOW**

- Transportation, environmental, social and economic needs given equal priority
- Scoped projects with the understanding of community and natural environmental resource context
- Compliance and Stewardship with a systems approach
- Stakeholder involvement throughout the transportation process

# THE NEED TO IMPROVE ENVIRONMENTAL OUTCOMES

- •Wetland mitigation projects often fail to replace lost functions. Better consideration of habitat, function, and landscape context is needed (Kihslinger, 2008).
- •The Vermont Agency of Natural Resources found that active channel restoration was costly and ineffective (Kline and Cahoon, 2010).



•Doyle and Shields (2012) found low rates of success for stream restoration projects, and noted that watershed and landscape land use control water quality, hydrology, and biology.

# GREEN INFRASTRUCTURE = WIN-WIN IN TRANSPORTATION

### **Data-Driven Decision Support System**

 "Smart", defensible, transparent, improves credibility, integrates with existing GIS data

### **Systems Approach**

 Cost efficient, improved resource protection, scalable, sustainable

# Early Multi-Agency/Stakeholder Integration

 Speeds project delivery without sacrificing environment, aligns with federal priorities, strengthens working relationships



## US 301: A STRATEGIC APPROACH

Introduction to Maryland's Case Study



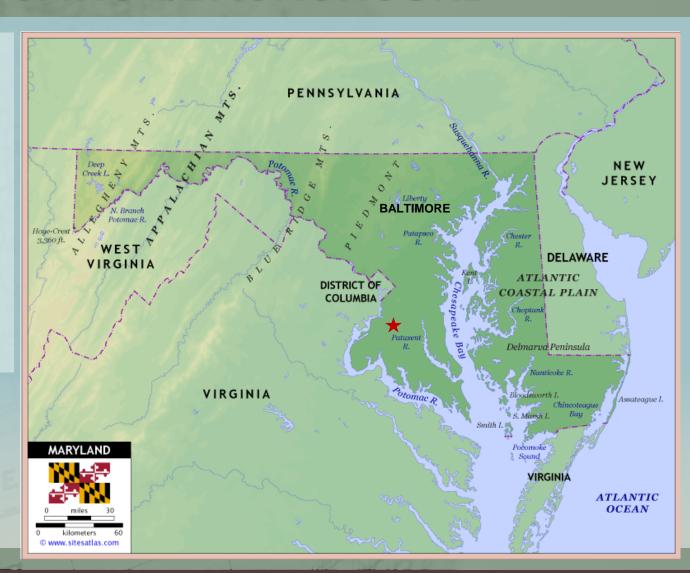


## PROJECT LOCATION/BACKGROUND

Address current and projected traffic congestion around the Waldorf, MD area

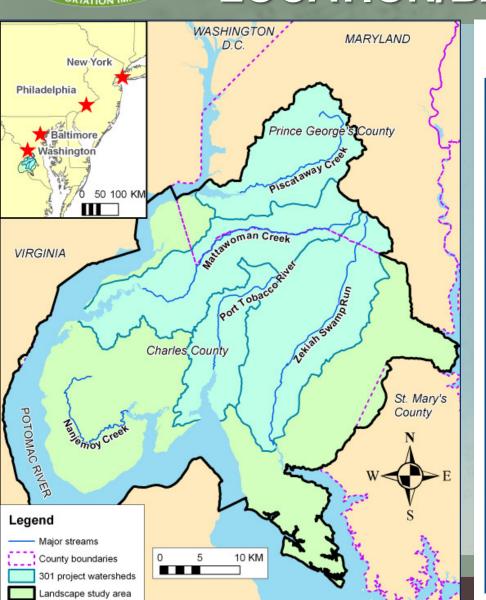
## Three major alternatives:

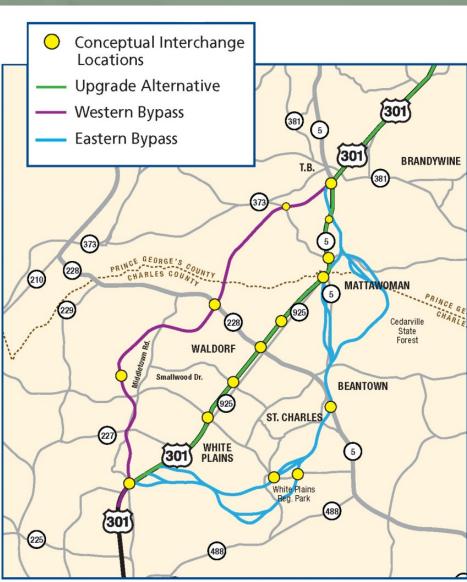
- Upgrade US 301
- Eastern Bypass
- Western Bypass





## PROJECT LOCATION/BACKGROUND







### **PARTNERSHIPS**













### WHAT IS GREEN INFRASTRUCTURE?



"Strategically planned and managed networks of natural lands, working landscapes and other open spaces that conserve ecosystem functions, and provide associated benefits to human populations"





Jane Hawkey, Jane Thomas, IAN Image Library (www.ian.umces.edu/imagelibrary/)

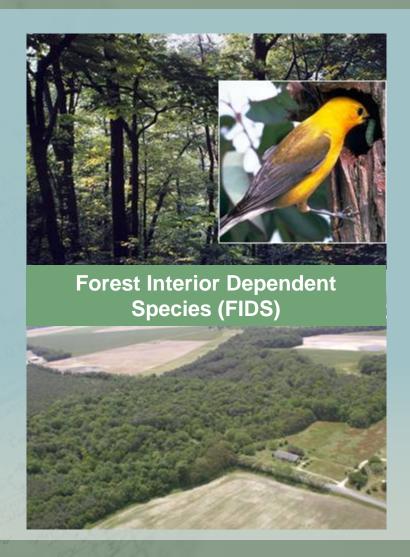
## **DESIGN PRINCIPLES**

Conservation Biology

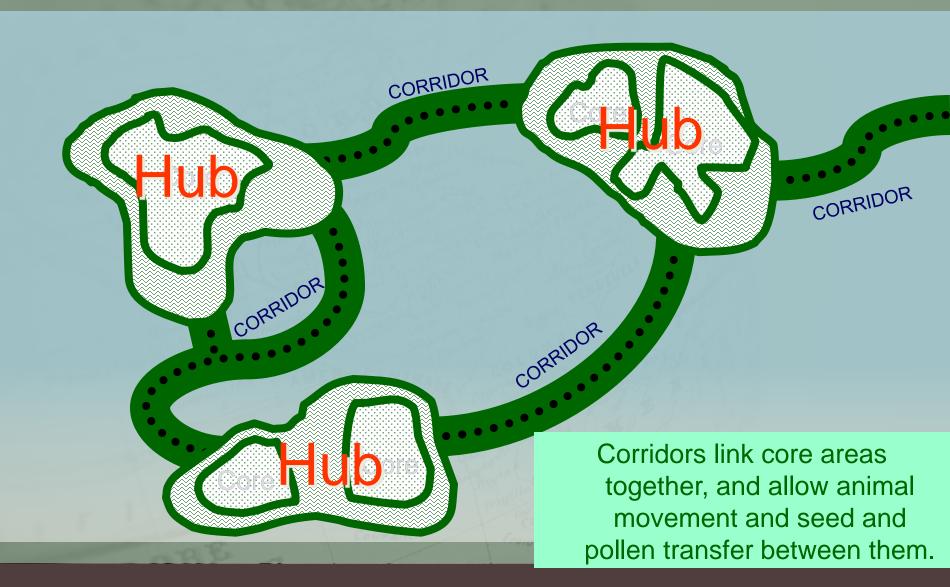


Landscape Ecology





# CONCEPTUAL GREEN INFRASTRUCTURE MODEL



## 301 STAKEHOLDER RESULTS

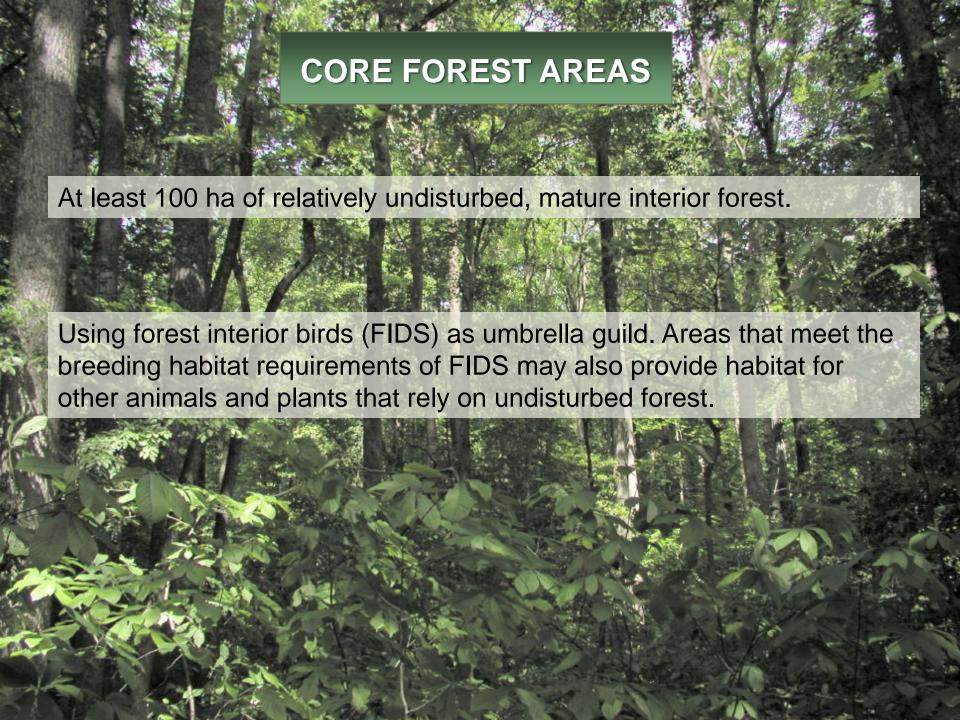
Environmental Stewardship Activities		
Conservation / Preservation	60%	
Restoration / Creation	18%	
Management Actions	11%	
Recreation / Public Access to Open Space	11%	

Priority Natural Resources		
Forests	22%	
Streams and Aquatic Resources	19%	
Wetlands	17%	
Marine Fisheries	10%	
Species Habitat	11%	
Passive Recreation Areas	5%	
Historic/Archaeological	6%	
Agriculture	9%	

# US 301 WALDORF AREA TRANSPORTATION IMPROVEMENTS PROJECT



- Identify species and natural communities occurring in the study area
- Habitat preferences and requirements
- Home range size
- Dispersal abilities
- Suitable landscape features for dispersal
- Barriers to dispersal (e.g., highways, development)
- Species role in ecosystem function



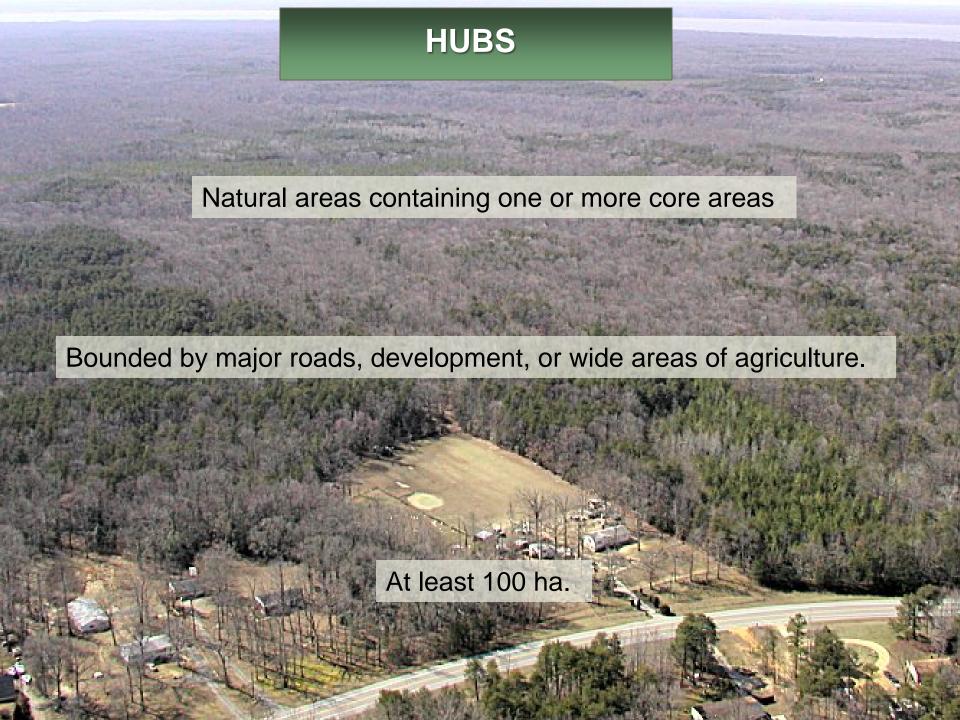


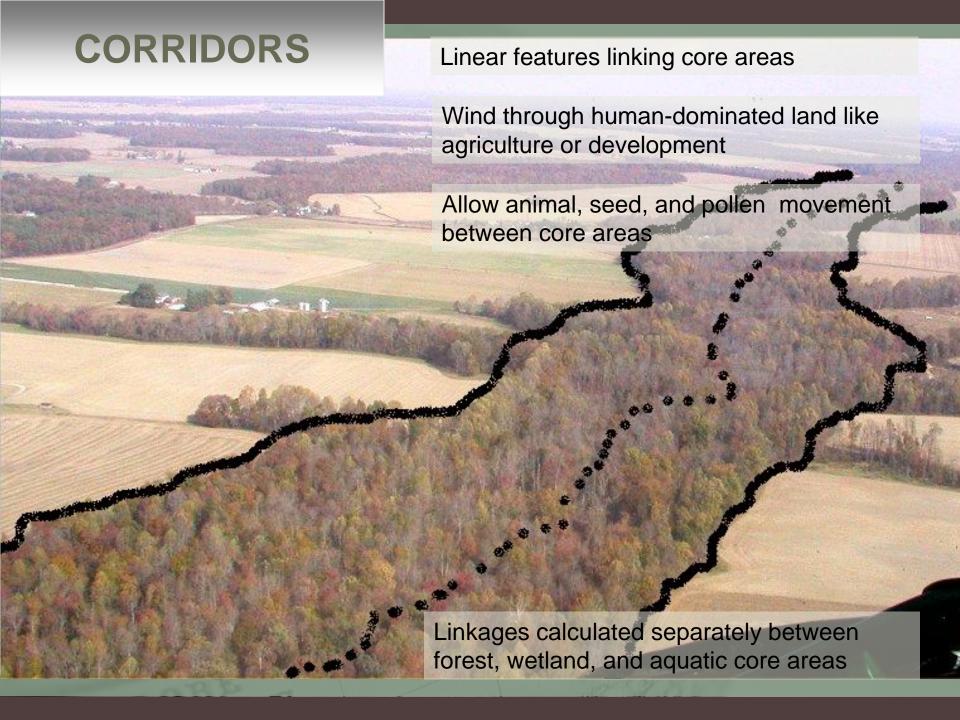
### STREAM STABILITY AND AQUATIC HABITAT

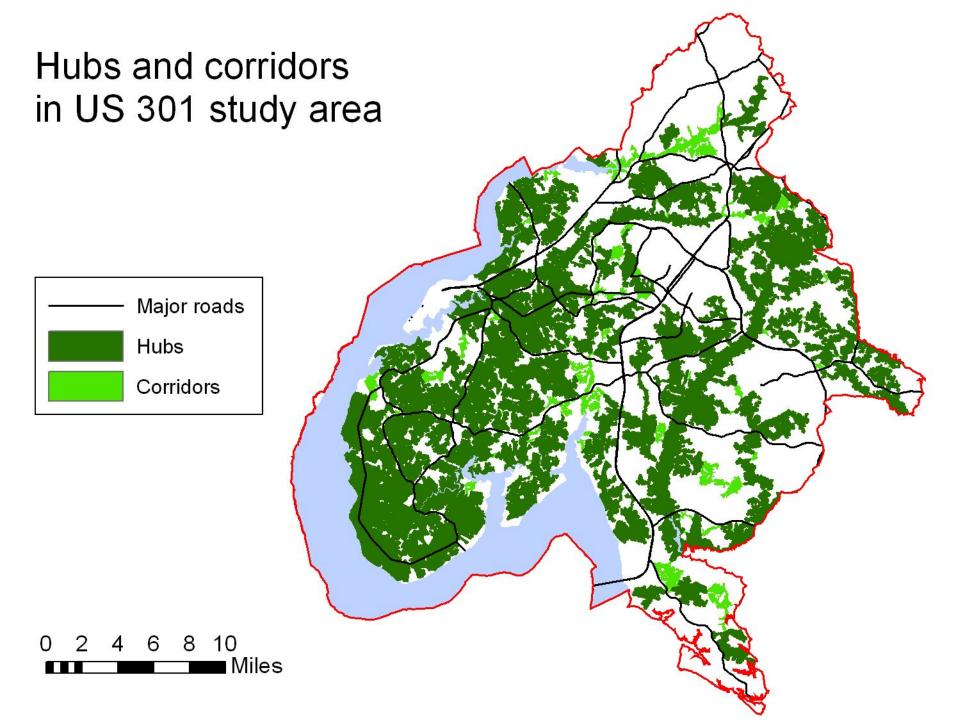






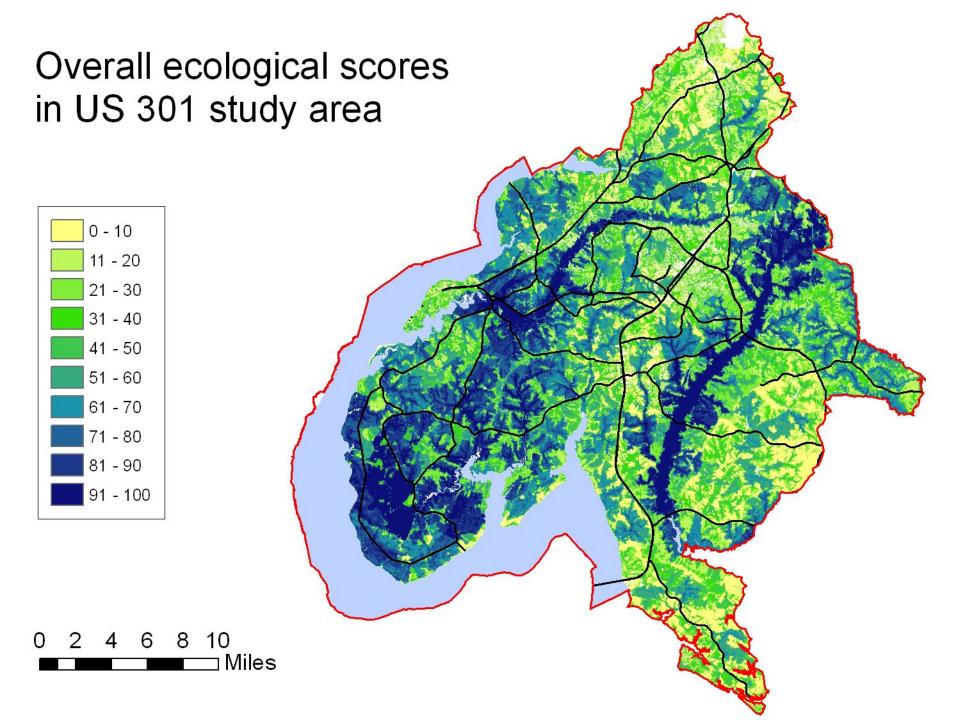




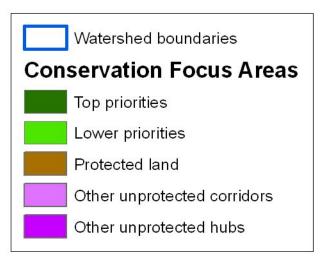


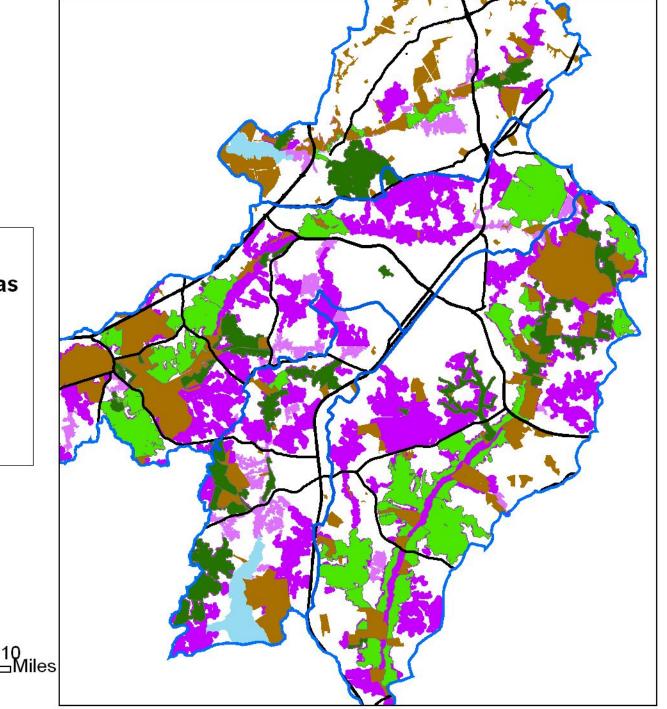
# US 301 PROJECT OVERALL ECOLOGICAL SCORE

Scale	Variable	Scale weight	Variable weight within scale	Total weight
Core area/Site	Hub area	20.0	0.100	2.0
	ESA area		0.100	2.0
	Area of mature interior forest		0.100	2.0
	Area of unimpacted wetlands		0.100	2.0
	Length of core streams		0.100	2.0
	Maximum depth of core or site		0.100	2.0
	Distance to major roads		0.100	2.0
	Distance to development		0.100	2.0
	Proximity index		0.100	2.0
	Connectivity index		0.100	2.0
Hub	ESA area	20.0	0.182	3.6
	Area of mature interior forest		0.182	3.6
	Area of unimpacted wetlands		0.091	1.8
	Length of core streams		0.091	1.8
	Maximum depth of hub		0.091	1.8
	Distance to major roads		0.091	1.8
	Distance to development		0.091	1.8
	Proximity index		0.091	1.8
	Connectivity index		0.091	1.8
Corridor	Average rank of linked hubs	10.0	0.333	3.3
	Number of hubs linked		0.333	3.3
	Major road crossings without bridges		0.333	3.3
8-digit watershed	Anadromous fish spawning habitat use	10.0	0.500	5.0
	Percent core streams in watershed		0.500	5.0
12-digit watershed	Stronghold watershed (Tier 1/Tier 2/neither)	10.0	0.500	5.0
	Mean combined IBI score		0.500	5.0
Grid cell (36 m <sup>2</sup> )	ESA presence and rank	40.0	0.071	2.9
	Ecological Community Group rank		0.071	2.9
	Forest maturity		0.286	11.4
	Wetland condition and proximity		0.143	5.7
	Proximity to core streams		0.143	5.7
	Proximity to water		0.143	5.7
	Distance to edge of forest, wetland, or water		0.143	5.7
	Distance to development		0.000	0.0
TOTAL		100.0		100.0



### US 301 NRWG Conservation Priority Areas







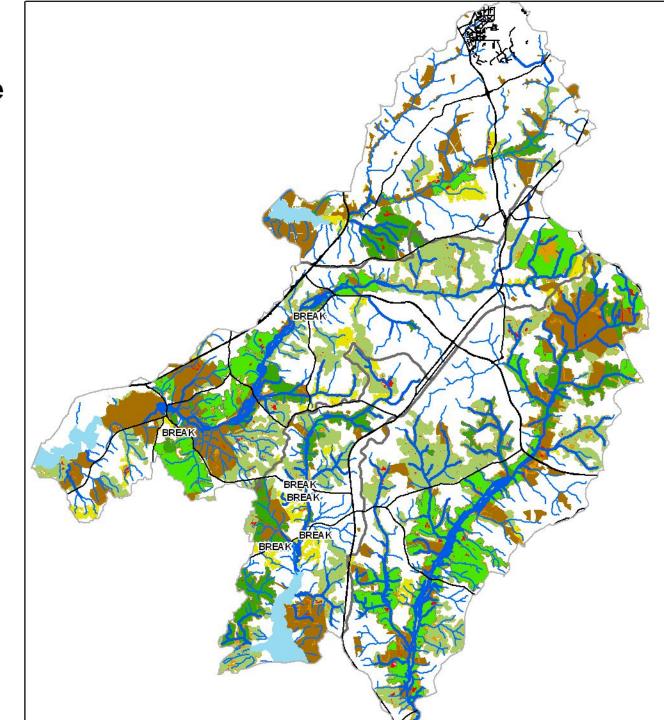
**Table 7**Developed land and natural communities, with descriptions and field scores, in a sample focus area parcel. The polygon ID corresponds to the numbers in Fig. 6. The total score is the area-weighted average of upland forest scores, with the old field scored as early successional forest, plus the wetland score (the site contained only one wetland). This parcel had no natural streams and we did not find rare species; thus, those scores were 0.

Polygon ID	Community type	Community area (ha)	Description	Community score as fraction of reference score
1	Developed	Not part of assessment	House, yard, and driveway	Not part of assessment
2	Upland forest	3.12	Mid-successional mixed mesic forest, $\sim$ 70 yrs old, selectively cut $\sim$ 40 yrs ago	0.688
3	Upland old field	0.14	Old field undergoing succession to forest	0.379
4	Wetland	3.04	Floodplain wetland (PFO1A/C) with old ditches throughout, probably selectively cut ~40 yrs ago	0.825
5	Upland forest	0.63	Mid-successional mixed mesic forest, $\sim$ 70 yrs old, selectively cut $\sim$ 40 yrs ago	0.839
Total		6.93		1.526

### US 301 Green Infrastructure gaps

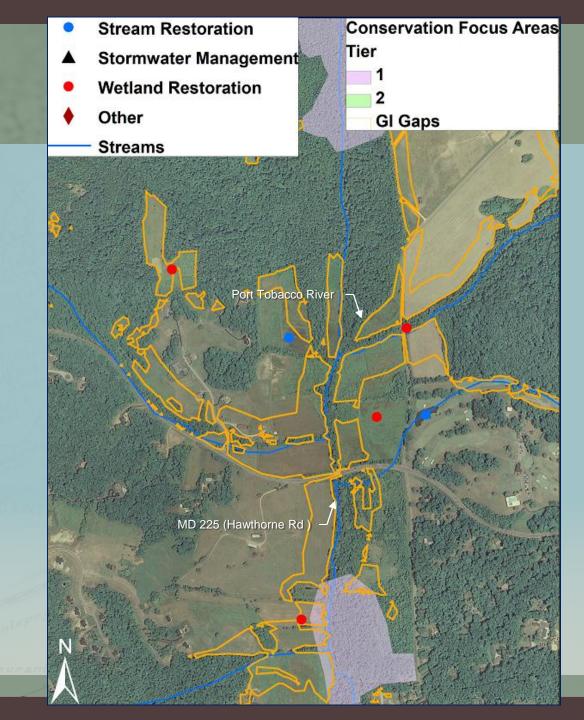






# INTEGRATED SITE SELECTION

- Multiple stream and wetland opportunities
  - Severely degraded stream
- Proximity to Tier 1 conservation areas
- Fills in GI Gaps
- Protects floodplain



#### REFORESTATION DATA SHEET

Site:	Assessor(s):
ocation ID:	Date:

SCORE  SCORE  1b. Landscape benefits - Cogap position  SCORE  2a. Local benefits - adjacency  SCORE  2b. Local benefits - soil Higher conditions  SCORE	reen Infrastructure core, hub, or orridor rank in top 10%	Green Infrastructure core, hub, or corridor rank in 10-25%	and score Other Green Infrastructure	Not in Green Infrastructure
SCORE  SCORE  1b. Landscape benefits - Cogap position  SCORE  2a. Local benefits - adjacency  SCORE  2b. Local benefits - soil errosion  SCORE  3b. Restoration difficulty: Soil/water conditions  SCORE  3b. Restoration  difficulty: Soil/water difficulty: Soil/water difficulty: Soil/water conditions  SCORE  3b. Restoration  difficulty: Earth moving	orridor rank in top 10%	corridor rank in 10-25%		
1b. Landscape benefits - Cogap position   SCORE   Za. Local benefits - adjacency   From the company   SCORE   SCORE   St. Cogar   St. Cogar   Zb. Local benefits - soil   Higher   SCORE   St. Cogar   St. Cogar   SCORE   St. Cog	-			
gap position into SCORE 2a. Local benefits - Ra (e. (e. fro fro from from from from from from f		3	2	0
2a. Local benefits - Ra (e. fro	orridor break or other critical iterruption of connectivity	Green Infrastructure interior gap (but not a corridor break)	Green Infrastructure exterior gap (but not a corridor break)	Not in Green Infrastructure
SCORE  2b. Local benefits - soil Higgs rerosion errosion  SCORE  3a. Restoration difficulty: SoilAwater conditions  SCORE  3b. Restoration difficulty: Earth moving	4	3	1	0
SCORE  2b. Local benefits - soil Higherosion errors SCORE 3a. Restoration difficulty: Soil/water conditions SCORE 3b. Restoration difficulty: Earth moving	are species or natural community	No explicit rare species benefit, but	Other high-quality natural	Other
2b. Local benefits - soil Higherosion error SCORE 3a. Restoration difficulty: Soil/water conditions SCORE 3b. Restoration No difficulty: Earth moving	e.g., seepage bog) would benefit om the reforestation	reforestation would benefit downstream hydrology and water quality	community adjacent	
2b. Local benefits - soil Higherosion error SCORE 3a. Restoration difficulty: Soil/water conditions SCORE 3b. Restoration No difficulty: Earth moving	4	3	2	0
streer street st	ighly erodible soil adjacent to	Highly erodible soil on steep slope	Other highly erodible soil	Not highly erodible soil
3a. Restoration Sit difficulty: SoilAwater conditions init SCORE 3b. Restoration difficulty: Earth moving	tream, river, or bay; or along roding stream banks	(>25%); not adjacent to stream, river, or bay		
difficulty: Soil/water conditions init  SCORE	4	2	1	0
3b. Restoration No difficulty: Earth moving	ite suitable for planting with inimal preparation (assumes iitial watering and mulching)	Soil needs fertilizing or conditioning, but otherwise site is ok	Site is dry (e.g., well-drained soils or chronically low water table) or exposed, or soil has high erosion	Little to no organic material in soil or insufficient topsoil.
3b. Restoration No difficulty: Earth moving	3	2	potential.	0
difficulty: Earth moving	o earth moving required	Minor contouring required	Significant contouring required, but	Significant earth moving required
SCORE	o earth moving required	minor contouring required	all soil on-site	and topsoil needed from elsewhe
	3	2	1	0
4W wa en	ite readily accessible by road or WD, terrain easily traversible, and ater available, or site is close nough to vehicle access to carry otherwise transport water, eedlings, and equipment.	Site far from 4WD access, but accessible by ATV.	Site is far from roads or trails, with difficult terrain and vegetation, but water is available.	Site is far from roads or trails, wil difficult terrain and vegetation, ar no water available.
SCORE	4	2	1	0
5a. Potential negative Sit impacts from the	ite has no current economic use nd does not provide good rassland habitat	Site is NOT being actively used for agriculture and does not provide good grassland habitat, but has value for some species of wildlife	Site is being actively used for agriculture or provides good grassland habitat	Site is being actively managed a grassland habitat (if so, consider retaining as such)
SCORE	3	2	1	0
impacts from the rivereforestation - if earth points	ite does not drain into streams, vers, bays, or wetlands (artificial onds and stormwater basins xcluded)	Site drains into streams, rivers, bays, or wetlands (note: should use BMPs to prevent sedimentation and pollution)		
SCORE	2	0		
6. Protection against Sh herbivory	helters	No shelters		
SCORE				
Restoration Potential Description	2	0		

RESTORATION ESTIMATED COST					
Parameter Category and cost					
Project difficulty	Without shelters	With shelters	Sludge or compost application	Contouring	
Sample cost/acre	\$525	\$1,275	add \$1000	add \$5000	



### DIFFERENCES IN SELECTION MODELS

#### Rank-Based Models

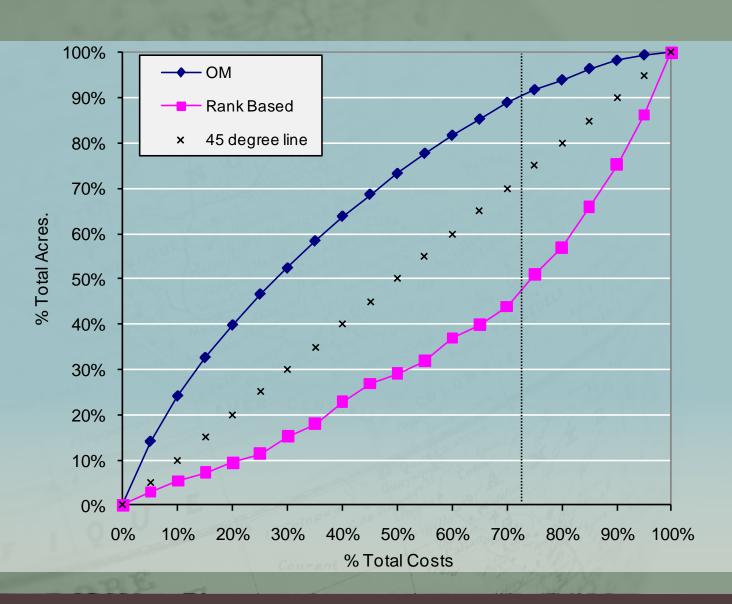
- Rank-order projects from highest benefit to lowest.
- Invest in highest ranked projects until the budget is expended.
- Guarantees selection of the highest rated projects.
- Optimal, only if all costs are equal.

#### **Optimization Models**

- Seeks to maximize aggregate benefits.
- Subject to constraints

   (e.g. budget, project type, staff resources, etc.)
- Model selects "Best Buys" by using optimization method (i.e. binary linear programming) or costeffective analysis method

## DIFFERENCES IN SELECTION MODELS



### **SAMPLE OPTIMIZATION RESULTS:**

BUDGET: US\$5 MILLION, MAXIMUM 15 PROJECTS

CONSERVATION VALUE = GI ACRES + ECOLOGICAL SCORE + (PROXIMITY SCORE/2)

Total	Optimization	Rank-based	Difference	0/0
Number of projects	15	11	4	26.67%
Cost	\$3,655,096	\$4,999,800	-\$1,344,704	-36.79%
Conservation value	21.8057	16.3936	5.4122	24.82%
Green Infrastructure area (ac)	3301.00	3870.00	-569.00	-17.24%
Ecological score	1285.00	938.00	347.00	27.00%
Proximity score	13.75	9.50	4.25	30.91%

### WVDNR CONSERVATION PRIORITIZATION PROJECT

#### Goal

- Develop conservation priorities for critical habitats and species in greatest need of conservation
- Provide planners with tools necessary to make informed land use decisions

### Outputs

Prioritized conservation network consisting of core forest, wetland,

grassland, and aquatic areas

- Connectivity
- Completion Date June 2013
- Contact

Michael Schwartz

304-876-2815

MichaelSchwartz@conservationfund.org

## SUMMARY

- Identify important natural resources at the beginning of highway project development
- Consider watershed and landscape context when developing mitigation projects
- Use best available science and document your methods
- Maintain connectivity
- Focus restoration in high priority conservation areas
- Use benefit-cost optimization

## QUESTIONS?

